

# Guidance for Fitness to Practise Committees on imposing Interim Suspension Orders

November 2023

#### Introduction

- 1. The General Osteopathic Council (GOsC) was established by the Osteopaths Act 1993 (the Act) to regulate and develop the profession of osteopathy. This guidance document is primarily for use by the GOsC's three fitness to practise committees (the Committee):
  - Investigating Committee (IC)
  - Professional Conduct Committee (PCC)
  - Health Committee (HC)
  - 2. This guidance will also be of use to osteopaths who have been referred for an interim suspension order<sup>1</sup> and their legal representatives and professional bodies. The Legal Assessor advising the Committee may also find this guidance a useful reference document as will members of the public.
  - 3. The guidance is not meant to be exhaustive and is not intended to restrict the Committee in exercising its own judgement. The guidance has been developed to assist the Committee to be consistent, transparent and proportionate when determining whether to impose an Interim Suspension Order (ISO). However, the Committee should take account of the distinctive features and particular facts of cases individually when reaching a decision.
  - 4. The guidance given in this document will be reviewed in light of developments in case law and the wider regulatory landscape generally and updated periodically. The most up-to-date version will be available on the GOsC website <u>osteopathy.org.uk</u>.

# The legislation

5. The rules which govern the interim suspension powers available to the Committee differ depending upon the stage at which a case has reached in the fitness to practise process. Set out in the following section is the procedure to be followed and the relevant test to be applied by each Committee when considering whether to impose an ISO.

# **Investigating Committee**

6. The Osteopaths Act 1993 (as amended) (the Act), section 21, and the GOsC (Investigation of Complaints)(Procedure) Rules 1999 (the IC Rules) together with rule 22 provides that, where the Investigating Committee is investigating an allegation against a registered osteopath, it may order the Registrar to suspend the osteopath's registration if it is satisfied that it is necessary to do so in order to protect members of the public.

<sup>&</sup>lt;sup>1</sup> GOsC works in partnership with the independent charity Victim Support, to provide a confidential Independent Support Service to anyone, including osteopaths, involved in fitness to practise cases. Osteopaths can speak to the GOsC and ask to be referred into the service, or alternatively can self-refer into the service by calling 0300 303 1964. The helpline is open 24/7, 365 days a year, with caseworkers available to provide ongoing support Monday-Friday 8am-6pm (excluding bank holidays).

In addition:

- the ISO must specify the period of suspension which must not exceed two months;
- only one ISO may be made by the Investigating Committee respect of any allegation;
- the osteopath concerned shall be given an opportunity to appear before the Committee to argue their case against the making of the proposed ISO;
- the osteopath has the right to be legally represented at any hearing;
- the Investigating Committee should ensure that its decision is recorded in writing.

# **Professional Conduct Committee**

- 7. Section 24 of the Act together with rule 40 of the GOsC (Professional Conduct Committee) (Procedure) Rules 2000 (the PCC Rules) provides that where the Professional Conduct Committee is satisfied that it is necessary to protect members of the public, it may impose an interim suspension order at two different stages of its procedures:
  - i) where an allegation against a registered osteopath has been referred to the Professional Conduct Committee and the Committee has not reached a decision on the matter; and/or
  - ii) where the Committee has reached a relevant decision<sup>2</sup> on any such allegation.
- 8. An interim suspension order made in a case falling within point i) will cease to have effect when the Professional Conduct Committee reaches a decision in respect of the allegation in question.
- 9. An interim suspension order made in a case falling within point ii) will cease to have effect:
  - if there is no appeal against the decision when the period for appealing (28 days) expires; or
  - if there is an appeal against the decision, when the appeal is withdrawn or otherwise disposed of.
- 10. In addition:
  - the osteopath has a right to appear before the Professional Conduct Committee to argue their case and question any witnesses called by the GOsC.
  - the osteopath has the right to be legally represented, for example a solicitor
  - the Committee may decide to proceed in the absence of the osteopath.
  - A medical assessor may be present at the hearing.

<sup>&</sup>lt;sup>2</sup> 'relevant decision' means an order under section 22(4)(c) or (d) or an order under section 23(2)(b) of the Act.

#### **Health Committee**

- 11. Section 24 of the Act together with rule 26 of the GOsC (Health Committee) (Procedure) Rules 2000 (the HC Rules) provides that, where the Health Committee is satisfied that it is necessary to do so in order to protect members of the public, it may impose an interim suspension order at two different stages of its procedures:
  - i) where an allegation against an osteopath has been referred to the Health Committee and the Committee has not reached a decision on the matter; and/or
  - ii) where the Committee has reached a relevant decision<sup>3</sup> on any such allegation.
- 12. An interim suspension order made in a case falling within point i) will cease to have effect when the Committee reaches a decision in respect of the allegation in question.
- 13. An interim suspension order made in a case falling within point ii) will cease to have effect:
  - if there is no appeal against the decision, when the period for appealing (28 days) expires; or
  - if there is an appeal against the decision, when the appeal is withdrawn or otherwise disposed of.
- 14. In addition:
  - the osteopath has a right to appear before the Health Committee to argue their case and question any witnesses called by the GOsC.
  - the osteopath has the right to be legally represented.
  - the Health Committee may decide to proceed in the absence of the osteopath.
  - a medical assessor may be present at the hearing.

# **Referral process**

15. The Committee has delegated the function of deciding whether an interim suspension order should be considered at a hearing to the relevant Chair of either the Investigating Committee or the Professional Conduct Committee/Health Committee. When determining whether a hearing is appropriate<sup>4</sup>, the Chair shall have regard to all the circumstances of the case and should provide written reasons for every decision made about whether an interim suspension order hearing should be convened or not.

<sup>&</sup>lt;sup>3</sup> See note 2.

<sup>&</sup>lt;sup>4</sup> Rule 40(2) of the PCC rules; rule 26(2) of the HC rules; rule 22(1) of the IC rules.

- 16. Cases should be referred for a hearing where the osteopath faces an allegation of such a nature that it may be necessary to protect members of the public for the osteopath's registration to be suspended whilst those allegations are investigated. An ISO can be considered at any stage during the lifecycle of a case pending resolution of the case as the GOsC is under a duty to ensure that continuous risk assessment is undertaken as to whether an ISO application should be made, for example where new or additional information is obtained during the investigation.
- 17. Additionally, an interim suspension order may also be made where the Professional Conduct Committee or Health Committee, having made a final decision, decide that it is necessary to impose interim measures to cover the period of any appeal that may be made by the osteopath.<sup>5</sup>
- 18. The Committee will be asked to consider an interim suspension order when an allegation has been made about the osteopath and which raises immediate concerns about the protection of the public. Such allegations may include one or more of the following (which is a non-exhaustive list):
  - a criminal investigation, charge or conviction for serious offences
  - sexual or violent misconduct or indecency
  - misuse of the patient/healthcare professional relationship by the osteopath
  - serious departures from the standards of practice set out in the Osteopathic Practice Standards
  - dishonesty or fraudulent behaviour especially where it is linked to the osteopath's practice or dealings with patients
  - failure to have adequate professional indemnity insurance
  - risk of patient harm due to the osteopath's health, including alcohol or drug abuse.

#### Hearings

- 19. The Committee may impose an interim suspension order it is satisfied that it is necessary to do so in order to protect members of the public. By virtue of the Health and Social Care (Safety and Quality) Act 2015, protection of the public encompasses three elements:
  - (a) to protect, promote and maintain the health, safety and wellbeing of the public;
  - (b) to promote and maintain public confidence in the profession of osteopathy; and
  - (c) to promote and maintain proper professional standards and conduct for osteopaths.<sup>6</sup>

<sup>&</sup>lt;sup>5</sup> Rule 40(1)(b) PCC rules; rule 26(1)(b) HC rules.

<sup>&</sup>lt;sup>6</sup> Section 3A of the Osteopaths Act 1993

- 20. The test is one of necessity. This means the Committee must be satisfied that there is a real continuing risk (actual or potential) to patients, colleagues or other members of the public if an interim suspension order is not made. This requires the Committee to look to the future, albeit in light of what is alleged to have occurred in the past, and to undertake an assessment of risk.
- 21. The role of the Committee (the Investigating Committee, Professional Conduct Committee or Health Committee) at an Interim Suspension Order hearing is **NOT** to decide whether the allegations are proved or to make findings of fact. Instead, the Committee should assess any continuing risk the osteopath may present in relation to public protection.
- 22. The Committee should consider the nature of the information on which the allegation is based, including the following:
  - The weight of the evidence.
  - The source of the complaint.
  - If there is evidence that the allegation is unfounded the Committee must take that evidence into account. The osteopath may also give evidence to establish that the information before the Committee is manifestly unfounded or exaggerated.
  - The Committee can expect the allegation to be made or confirmed in writing, although this may not be in the form of a formal witness statement.
  - 23. The Committee must allow both parties to make their submissions on whether or not an interim order is needed.

#### **Risk assessment**

- 24. The Committee's assessment of risk must involve a consideration of the following:
  - The nature and seriousness of the allegation(s) made about the osteopath.
  - The likelihood of the alleged conduct being repeated if an interim suspension order was not imposed.
  - The severity of harm likely to result to the public should the alleged conduct be repeated
  - The weight of the information or evidence.
  - Any concessions made by the osteopath about the truth of the allegation.

#### Proportionality

25. The Committee should consider the issue of proportionality when making its decision. This requires the Committee to conduct a balancing exercise as to whether the imposition of the ISO is proportionate to the risk it has identified. For example, would the consequences of an interim suspension order for the osteopath be disproportionate to the risk the Committee is seeking to prevent?

- 26. An interim suspension order can cause serious consequences for the future professional career of an osteopath and can create immediate consequences of hardship. The Committee should receive and assess any evidence about the impact of an interim order on the osteopath's interests, including their personal, professional, financial or reputational interests.
- 27. The Committee should ensure that the osteopath is given the opportunity to make submissions or give evidence about the impact an interim suspension order would have upon them.

#### Undertakings

- 28. Sections 21 and 24 of the Osteopaths Act 1993 do not provide an express power for the Committee to impose interim conditions of practice upon an osteopath. However, the Committee may consider whether to accept undertakings offered by the osteopath rather than imposing an interim suspension order.
- 29. If considering undertakings, the Committee should have regard to GOsC's **Practice Note for the Consideration of Undertakings at Interim Suspension Order Hearings.**
- 30. Undertakings must be a solemn written promise made by the osteopath to the Committee explaining the conduct of their practice and future behaviour. The written undertakings must be compliant with the requirements set out in the practice note.
- 31. Before agreeing undertakings, the Committee must be satisfied that they are sufficient to protect the public. If the Committee is not satisfied, it should consider making an interim suspension order.

# Applications for postponement or adjournment

- 32. The Investigating Committee Rules are silent about the powers or procedures for postponing or adjourning interim suspension order hearings. The Investigating Committee should, however, allow all reasonable applications for a postponement of a hearing or adjournment of proceedings to be made, even if they do not subsequently grant a postponement.
- 33. The PCC (rule 40(3)) and HC (rule 26(4)) Rules provide for the Committee to postpone a hearing or adjourn proceedings as it thinks fit. This may be the Committee's own motion or on the request of the osteopath.
- 34. As interim suspension orders are designed to provide immediate protection of the public, hearings can be arranged at short notice. This immediacy is provided for in the legislation. Sometimes an application for postponement is made on the basis that a longer notice period should be provided. When considering applications made on this basis, the Committees should be mindful of the statutory notice period<sup>7</sup> and consider whether this has been met.

<sup>&</sup>lt;sup>7</sup> The IC's statutory notice period is 5 days (rule 22(2), IC Rules). There is no specified notice period for the PCC or HC who are required to have 'regard to the urgency and all the circumstances of the case' (rule 40(2) of the PCC Rules and rule 26(2) of the HCR).

35. Before deciding whether an adjournment should be made in an individual case, the Committee should first invite submissions from both parties. The Committee, having also sought advice from the Legal Assessor, should then consider the application for an adjournment in private (in the absence of both parties), before sharing the decision with the parties and why it made that decision.

#### Proceeding in the absence of the osteopath

- 36. The fitness to practise committees may proceed with a hearing and decide whether to impose an interim suspension order in the absence of the osteopath.
- 37. As a general principle, the osteopath has the right to be present and represented at a hearing. However, the following Rules do provide for the hearing to proceed in the absence of the osteopath:
  - Rule 22(4) of the IC Rules provides that the Investigating Committee may proceed in the absence of the osteopath if it is satisfied that all reasonable efforts have been made to notify the osteopath of the hearing.
  - Rules 20 and 40(5) of the PCC Rules provide for the Professional Conduct Committee to proceed in the absence of the osteopath if it is satisfied that all reasonable steps have been taken to serve notice of the hearing to the osteopath.
  - Rules 16(4) and (5) and 26(6) of the HC Rules provide for the Health Committee to proceed in the absence of the osteopath if:
    - it is satisfied that the notice of hearing has been served in accordance with the rules; or
    - in its opinion all practicable steps have been taken to serve the notice
- 38. The decision to proceed with a hearing in the absence of the osteopath is a matter within the discretion of the Committee. The Committee should exercise its discretion with the utmost care and caution when making this decision. In reaching a decision, the Committee should take account of the following (non-exhaustive) factors:
  - the nature and circumstances of the osteopath's absence
  - whether the osteopath's absence is deliberate or voluntary;
  - whether an adjournment might result in the osteopath attending the proceedings at a later date
  - the likely length of any such adjournment and the immediacy AND urgency of interim suspension order decisions
  - whether the osteopath wished to be represented at the hearing or has waived that right

- the extent to which any representative would be able to receive instructions from, and present the case on behalf of, the absent osteopath
- the extent of the disadvantage to the osteopath in not being able to give evidence having regard to the nature of the case;
- the seriousness of the allegation.
- 39. The Investigating Committee and Health Committee interim suspension order hearings are held in private. If the decision is to impose an order, a summary of the decision is published on the GOsC website.<sup>8</sup>

#### Length of interim suspension order

#### Before the Investigating Committee

40. When imposing an interim suspension order, the Investigating Committee must specify the period of the suspension, which must not exceed two months beginning with the date on which the interim suspension order is made. When deciding on the length of this period, the Investigating Committee must take into account the amount of time which is likely to be needed to complete any investigation.

#### Before the Professional Conduct Committee and Health Committee

- 41. The Act imposes no statutory requirement on either the Professional Conduct Committee or Health Committee regarding the period of interim suspension. The statutory scheme allows an interim suspension order imposed by the Professional Conduct Committee/Health Committee to remain in place until the case is concluded.<sup>9</sup> The Professional Conduct Committee and Health Committee should bear in mind that the statutory scheme does not enable either Committee to review, vary or extend existing orders. This means GOsC cannot seek an extension of the interim suspension order by applying to the appropriate Court, as there is no provision within either the Professional Conduct Committee or Health Committee rules. This is unlike other healthcare regulators, which are required to specify a period (usually up to 18 months). This does not prevent a new interim suspension order from being imposed by either Committee, but only if new and/or additional information has been gathered and was not available to the Committee that imposed the original interim suspension order.
- 42. Additionally, the Committee should bear in mind that there is no limit specified within the legislation on the number of applications for an interim suspension order that the GOsC may make as part of its duty to continually risk assess a case upon the receipt of new or additional information

<sup>&</sup>lt;sup>8</sup> See the <u>GOsC Fitness to Practise Publication Policy</u>

<sup>&</sup>lt;sup>9</sup> Section 24(3)(a) of the Act

43. Osteopaths can apply for a revocation of the interim suspension order or may choose to appeal against it.<sup>10</sup> The Professional Conduct Committee/Health Committee should endeavour to interpret its statutory powers in accordance with current, good regulatory practice. Principles derived from recent case law from other healthcare regulatory regimes, indicate that the length of any interim suspension order should be taken into account when considering whether the interim order is a proportionate and appropriate response. Committee may therefore wish to consider specifying the length of the interim suspension order in an individual case, despite the fact that the current legislative framework does not give powers to the Professional Conduct Committee/Health Committee to impose a timeframe on an interim suspension order. The Committee should also bear in mind that any period of time specified by it would be a target or suggestion to the GOsC only. If the Committee chooses to indicate a particular timeframe, then it should take into account the likely time that will be required for the GOsC to bring the matter to a final hearing. The Committee should also provide reasons for any period stated.

#### **Revocation of interim suspension orders**

44. An osteopath may apply to the Professional Conduct Committee or Health Committee, as appropriate, to have the interim suspension order revoked. Either committee may revoke the order if there is a change in circumstances of the case which has made the order unnecessary.<sup>11</sup> No such application can be considered by Committee unless six months have passed since the order was made.

#### **Reasons for decisions**

- 45. The Committee should provide written reasons for its decision in all cases, whether an interim suspension order is granted or not. Reasons need to be sufficient, but the decision can be fairly concise, and reasons do not need to be long or detailed but must be clear and explain how the decision was reached. The Committee **must** include information with specific reference to the distinctive features and particular facts of the individual case. The reasons should include:
  - a summary of the main submissions made by the parties or their representatives;
  - any relevant practice standards;
  - the risk posed by the osteopath to public protection;
  - why the interim suspension order is proportionate to the risk identified by the Committee after balancing this with the interests of the osteopath;
  - the reason(s) for any period of time the Committee recommends the interim suspension order should be imposed for.

<sup>&</sup>lt;sup>10</sup> Section 25; Section 24(6) of the Act

<sup>&</sup>lt;sup>11</sup> Section 25(1) of the Act

#### Remember:

Where no interim suspension order is imposed, clear and intelligible reasons must also be given.

# Appeals

- 46. There is no statutory right of appeal against an Investigating Committee decision to impose an interim suspension order. However, osteopaths may be entitled seek a Judicial Review.
- 47. Section 24 of the Act provides for an osteopath to appeal a decision of the Professional Conduct Committee or Health Committee to impose an interim suspension order. Any such appeal must be made within 28 days of the date on which the interim suspension order was made and to the appropriate court, which is:
  - in the case of an osteopath whose registered address is in Scotland, the Court of Session
  - in the case of an osteopath whose registered address is in Northern Ireland, the High Court of Justice in Northern Ireland
  - in any other case, the High Court of Justice in England and Wales
- 48. The appropriate court may terminate the interim suspension order. The court's decision is final.

#### Publication of decision

- 49. The Investigating Committee/Health Committee interim suspension order hearings are held in private. If the decision is to impose an interim suspension order, a summary of the decision will be published on our website.
- 50. The Professional Conduct Committee interim suspension order hearings are held in public. If the decision is to impose an interim suspension order, a summary of the decision will be published on the GOsC website.

# Legislation

#### Osteopaths Act 1993, section 21

- 21 Interim suspension powers of the Investigating Committee.
- (1) This section applies where, under section 20, the Investigating Committee is investigating an allegation against a registered osteopath.
- (2) If the Committee is satisfied that it is necessary to do so in order to protect members of the public, it may order the Registrar to suspend the osteopath's registration.
- (3) The order shall specify the period of the suspension, which shall not exceed two months beginning with the date on which the order is made.
- (4) The Committee shall not-
  - (a) make an order in any case after it has referred the allegation in question to the Professional Conduct Committee or the Health Committee; or
  - (b) make more than one order in respect of the same allegation.
- (5) Before making an order, the Investigating Committee shall give the osteopath concerned an opportunity to appear before it and to argue his case against the making of the proposed order.
- (6) At any such hearing the osteopath shall be entitled to be legally represented.

# GOsC (Investigation of Complaints) (Procedure) Rules 1999, r22

- 22 Interim Suspension
- (1) If the Committee considers that the nature of the complaint received is such that in order to protect members of the public it may be necessary to order the Registrar to suspend the osteopath's registration (an "Interim Suspension Order"), it shall—
  - (a) notify the osteopath of his opportunity to appear before it at a hearing to argue why an Interim Suspension Order should not be made and of his right to be legally represented at any hearing;
  - (b) proceed as provided in the following paragraphs of this rule.
- (2) Any hearing under this Rule shall not be fixed within a period of five days beginning with the day on which the notice under paragraph (1)(a) hereof is sent to the osteopath.
- (3) A legal assessor appointed by the Council shall be present at any such hearing.
- (4) Where the osteopath is neither present nor represented at the hearing, the Committee may, nevertheless, proceed with the hearing if it is satisfied that all reasonable efforts have been made in accordance with rule 22(1)(a) to serve notification of the hearing on the osteopath.
- (5) When considering whether to make an Order under this rule the Committee may invite the Solicitor to address it as to the circumstances of the case.

- (6) The Committee shall
  - (a) ensure that its decision is recorded in writing; and
  - (b) direct the Registrar as soon as practicable, after the hearing to send a copy of the Order to the osteopath.
- (7) Subject to the above, the Committee's procedure in dealing with Interim Suspension Orders shall be as it shall determine.

#### Osteopaths Act 1993, section 24

24 – Interim suspension powers of the Professional Conduct Committee and the Health Committee.

- (1) This section applies where-
  - (a) an allegation against a registered osteopath has been referred under section 20, or by virtue of any rule made under section 26(2)(a), to the Professional Conduct Committee or the Health Committee and the Committee has not reached a decision on the matter; or
  - (b) the Professional Conduct Committee or the Health Committee reaches a relevant decision on any such allegation.
- (2) The Committee concerned may, if it is satisfied that it is necessary to do so in order to protect members of the public, order the Registrar to suspend the registration of the osteopath concerned.
- (3) An order under subsection (2) (an "interim suspension order") shall cease to have effect—
  - (a) in a case falling within subsection (1)(a), when the Committee reaches a decision in respect of the allegation in question; and
  - (b) in a case falling within subsection (1)(b)—
    - (i) if there is no appeal against the decision, when the period for appealing expires; or
    - (ii) if there is an appeal against the decision, when the appeal is withdrawn or otherwise disposed of.
- (4) Before making an interim suspension order, the Committee shall give the osteopath in question an opportunity to appear before it and to argue his case against the making of the proposed order.
- (5) At any such hearing the osteopath shall be entitled to be legally represented.
- (6) Where an interim suspension order has been made, the osteopath concerned may appeal against it to the appropriate court.
- (7) Any such appeal must be brought before the end of the period of 28 days beginning with the date on which the order appealed against is made.
- (8) On an appeal under subsection (6) the court may terminate the suspension.

- (9) On such an appeal the decision of the court shall be final.
- (10) In this section "the appropriate court" means—
  - (a) in the case of an osteopath whose registered address is in Scotland, the Court of Session;
  - (b) in the case of an osteopath whose registered address is in Northern Ireland, the High Court of Justice in Northern Ireland; and
  - (c) in any other case, the High Court of Justice in England and Wales;

"relevant decision" means an order under section 22(4)(c) or (d), or an order under section 23(2)(b).

#### GOsC (Professional Conduct Committee) (Procedure) Rules 2000, r20 and r40

20 – Proceedings in the absence of the osteopath

Where the osteopath does not appear and is not represented, the Committee may nevertheless proceed with the hearing, make a finding and if appropriate apply sanctions provided the Solicitor satisfies the Committee that all reasonable steps have been taken to serve the notice of the hearing on the osteopath concerned.

- 40 Interim Suspension Orders
- (1) Where a case has been referred to the Committee and
  - (a) the Committee has not reached a final decision on the matter; or
  - (b) the Committee has reached a decision to impose a suspension order or to remove an osteopath's name from the Register then the Committee may, if it is satisfied that it is necessary to do so in order to protect members of the public, order the Registrar to suspend the registration of the osteopath concerned (an Interim Suspension Order) in accordance with section 24 of the Act.
- (2) Where the Committee considers that an Interim Suspension Order may be appropriate, it shall fix a date, time and place for deciding that question, having regard to the urgency and all the circumstances of the case and shall notify the osteopath of his right to appear before the Committee and to argue his case and to be legally represented.
- (3) The Committee may postpone a hearing or adjourn proceedings as it thinks fit, either on its own motion, or on the request of the osteopath.
- (4) A medical assessor may be appointed by the Chairman to be present at any hearing under this rule.
- (5) Where the osteopath does not appear and is not represented, the provisions of rule 20 shall apply.
- (6) The Solicitor shall be requested to present the case to the Committee and call such evidence as he wishes to justify an Interim Suspension Order.

- (7) The osteopath or his representative shall have the right to cross-examine any witness called by the Solicitor who may in turn re-examine such witness.
- (8) The osteopath or his representative may then present the case against the making of such an Order by calling such evidence as he wishes and the Solicitor shall have the right to cross-examine such witness on behalf of the Council and the osteopath or his representative may in turn re-examine such witness.
- (9) The Solicitor and the osteopath or his representative may address the Committee.
- (10) Members of the Committee, the legal assessor, and the medical assessor may, with the consent of the Chairman, question a person giving evidence at the hearing.
- (11) Save as set out herein, the procedure of the Committee shall be as it may determine.
- (12) The Committee shall in private decide whether to impose an Interim Suspension Order and the decision of the Committee shall be given at the conclusion of the hearing.
- (13) The Committee shall direct the Registrar to confirm its decision in writing to the osteopath, informing him also of his right to appeal against the decision in accordance with section 24 of the Act.

GOsC (Health Committee) (Procedure) Rules 2000, r16(4) and (5), 26 and 42

- 16 Opening of hearing
- (4) When the osteopath is neither present nor represented the Committee shall determine whether or not the notice of hearing has been served on the osteopath in accordance with rule 42.
- (5) If the Committee is satisfied that the notice has been so served the hearing may proceed if the Committee thinks fit, but if the Committee is not satisfied that the notice has been so served it may-
  - (a) if in its opinion all reasonable steps have been taken to serve the notice, proceed with the hearing; or
  - (b) if it is of the opinion that further steps should be taken to serve the notice, adjourn the hearing to a later date to allow this to happen.
- 26 Interim Suspension Orders
- (1) Where a case has been referred to the Committee and
  - (a) the Committee has not reached a decision on the matter; or
  - (b) the Committee has decided to impose a suspension order under rule 22 then the Committee may, if it is satisfied that it is necessary to do so in order to protect members of the public, order the Registrar to suspend the registration of the osteopath concerned (an interim suspension order) in accordance with section 24 of the Act.

- (2) Where the Committee considers than an interim suspension order may be appropriate, it shall fix a date, time and place for deciding that question, having regard to the urgency and all the circumstances of the case and shall notify the osteopath of the date, time and place so fixed.
- (3) The Committee shall further notify the osteopath of his right to appear before the Committee and to be legally represented.
- (4) The Committee may postpone a hearing under this rule or adjourn proceedings as it thinks fit, either on its own motion, or on the request of the osteopath.
- (5) A medical assessor may be appointed by the Chairman to be present at any hearing under this rule.
- (6) Where the osteopath does not appear and is not represented, the provisions of rule 16(4) and (5) shall apply, and, if the Committee decides to proceed with the hearing—
  - (a) the Solicitor shall be invited to present the case to the Committee and call such evidence as he wishes to justify an interim suspension order;
  - (b) the osteopath shall have the right to cross-examine any witness called by the Solicitor who may in turn re-examine such witness;
  - (c) the osteopath may then present his own case against the making of such an order by calling such evidence as he wishes;
  - (d) the Solicitor shall have the right to cross-examine such witness on behalf of the Council and the osteopath may in turn re-examine such witness;
  - (e) the Solicitor and the osteopath may address the Committee; and
  - (f) members of the Committee, the legal adviser, and the medical assessor may, with the consent of the Chairman, question a person giving evidence at the hearing.
- (7) Save as set out in this rule, the procedure of the Committee in deciding whether to impose an interim suspension order shall be as it may determine.
- (8) The Committee shall in private decide whether to impose an interim suspension order and the decision of the Committee shall be given at the conclusion of the hearing and confirmed in writing to the osteopath informing him also of his right to appeal against the decision in accordance with section 24 of the Act.
- 42 Service of documents
- (1) In these Rules a reference to the sending of a notice or other communication required by these Rules to be served on an osteopath is a reference to delivering it to him or sending it to him by Registered Post or by the Recorded Delivery system to his address in the Register or if his last known address differs from the address in the Register then to his last known address.
- (2) Where such notice is sent by Registered Post or Recorded Delivery service it shall be treated as having been sent on the day it was posted.

(3) Where personally delivered then it shall be treated as having been delivered when it is handed to the osteopath.

#### Osteopaths Act 1993, section 25

- 25 Revocation of interim suspension orders.
- (1) On an application made by the osteopath concerned, in a case falling within section 24(1)(a), an interim suspension order may be revoked by the Committee which made it on the ground that a change in the circumstances of the case has made the order unnecessary.
- (2) Where an osteopath has made an application under subsection (1) which has been refused, he may appeal to the appropriate court against the refusal.
- (3) Where, in relation to an interim suspension order
  - (a) an appeal has been made under section 24(6) against the making of the order, or
  - (b) a further application for the order to be revoked has been made after an unsuccessful appeal under this section against the refusal of an earlier application, leave of the appropriate court shall be required for any appeal under subsection (2) in relation to that order.
- (4) Except in a case falling within subsection (5), no application under subsection (1) shall be entertained by the Committee concerned if it is made before the end of the period of six months beginning
  - (a) with the date on which the order was imposed; or
  - (b) where an unsuccessful appeal against the order has been made under section 24(6), the date on which the appeal was dismissed.
- (5) Where a previous application has been made under subsection (1) in relation to an interim suspension order, no further such application shall be entertained by the Committee concerned if it is made before the end of the period of six months beginning with the date on which the previous application was finally disposed of.
- (6) Any appeal under subsection (2) must be brought before the end of the period of 28 days beginning with the date on which notice of the refusal is sent to the osteopath.
- (7) On an appeal under subsection (2) the court may terminate the suspension.
- (8) On such an appeal the decision of the court shall be final.
- (9) In this section "the appropriate court" has the same meaning as in section 24.